email server at her home in New York. So it is pretty clear, based on published reports, that Secretary Clinton went out of her way by paying money out of her own pocket to avoid important laws that Congress has passed to guarantee that the American people actually know what their government is doing. I am talking particularly about the Freedom of Information Act.

I haven't heard of any other example of someone in the Federal Government—accountable to the people of the United States—setting up a separate private email server just to conduct official business, not to mention the Secretary of State. It is simply unprecedented.

Her actions also put our country at risk, as her private email server was reportedly unsecure. We have heard time and again from those in the intelligence community that her use of an unsecure, private email server left her emails—some highly classified—vulnerable to hacking and cyber attack from our Nation's enemies.

We may never know the full extent to which her irresponsible actions have affected our military endeavors, our diplomatic efforts, our overall national security or the lives and safety of those who serve in the intelligence community or are in harm's way trying to keep our country safe. We don't know to what extent her recklessness and irresponsibility have jeopardized the lives of people who are engaged in keeping our country safe. We do know that it has jeopardized the security of our country at large.

To this day, Secretary Clinton refuses to accept full responsibility for her actions and denies the serious nature of the FBI's ongoing investigation, calling it only a "security review." Well, it is pretty clear that the Justice Department is doing an investigation. Just this last week, it was reported that the Justice Department granted immunity to the staffer who set up Secretary Clinton's server. So this further confirms that Secretary Clinton is misrepresenting to the public when this inquiry is dismissed as some routine "security review."

We don't grant immunity from criminal prosecution to someone in order to gain their cooperation to testify in a case where they otherwise would claim the Fifth Amendment right against self-incrimination. That is why immunity is granted—so they no longer can claim a belief that they might be prosecuted for being a witness against themselves. That is why immunity is granted.

So this indicates what I have said all along, which is that this is a serious investigation that may determine that classified information has been mishandled—a serious crime. The Justice Department should pursue this case as aggressively as it would any other case involving any other person where there has been concern about the mishandling of classified information because the American people deserve nothing less.

Secretary Clinton is not just some random citizen or former government employee; she was a member of this President's Cabinet and Secretary of State. In light of this extraordinary case and the unavoidable myriad of conflicts of interest, I have called repeatedly on the Attorney General to appoint a special counsel to fully and fairly conduct the investigation. It is not just important that a thorough and independent investigation be conducted; it is important that the American people have confidence and believe that a fair and independent investigation is being conducted. One simply can't reach that conclusion, given the fact that the Attorney General, who is the political appointee of this President and who serves at his pleasure, is loathe to have this investigation proceed, and I will get to that in a moment. The President has inappropriately made comments while this investigation is ongoing. I asked the Attorney General last fall—she is the only one who can make this decision—to appoint a special counsel to give some semblance of independence from the political operation at the Department of Justice and the White House. Unfortunately, almost 6 months later, no independent counsel has been appointed. I think the necessity for such a person to be appointed is even more critical than ever.

$\begin{array}{c} {\rm COMPREHENSIVE\ ADDICTION\ AND} \\ {\rm RECOVERY\ BILL} \end{array}$

Mr. CORNYN. Madam President, we will soon end the debate and vote on a bill known as the CARA Act, a piece of legislation that will help restore families and communities across America that have been harmed by addiction and drug abuse. This is a serious piece of legislation that has been done on a bipartisan basis and is a good illustration of how we in the Senate ought to be doing our jobs as representatives of the American people. We identify a problem, and we work across the aisle to come up with a solution. We consider it on the floor of the Senate so that all 100 Members can have an opportunity to discuss it.

An essential part of getting this legislation considered and passed on the floor is the hard work that happens in the respective committees, and the Comprehensive Addiction and Recovery Act is no exception. It is not only the result of bipartisan work but also the leadership of the chairman of the Judiciary Committee, the senior Senator from Iowa. We would not be here today considering this important legislation without Chairman GRASSLEY's leadership. So it has been particularly disappointing for me to hear the Democratic leader and some across the aisle disparage this good man and say that he and other Republicans are not doing their jobs. I think the evidence is to the contrary. It is our job to advance commonsense legislation that will benefit the entire country. That is exactly what this legislation does and exactly what the chairman has been diligently pursuing.

I would like to remind our friends across the aisle that the legislation we will soon advance is a bill the chairman diligently guided through the Judiciary Committee. I am thankful for his leadership and look forward to moving this bill along.

Madam President, I see no other Senator wishing to speak.

CONCLUSION OF MORNING BUSINESS

The ACTING PRESIDENT pro tempore. Morning business is closed.

COMPREHENSIVE ADDICTION AND RECOVERY ACT OF 2015

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will resume consideration of S. 524, which the clerk will report.

The bill clerk read as follows:

A bill (S. 524) to authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use.

Pending:

Grassley amendment No. 3378, in the nature of a substitute.

Grassley (for Donnelly/Capito) modified amendment No. 3374 (to amendment No. 3378), to provide follow-up services to individuals who have received opioid overdose reversal drugs.

Mr. CORNYN. I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The bill clerk proceeded to call the

Mr. MARKEY. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. MARKEY. Madam President, before I begin, as we discuss the Comprehensive Addiction and Recovery Act, I would like to take a moment to thank Senator Whitehouse for his role in developing the bill and bringing it this far. I also convey my gratitude to Minority Leader REID and the ranking member of the Judiciary Committee, Senator LEAHY, for their excellent staffs and for urging that my amendments-which I will address momentarily—be a part of the discussion and for managing the negotiations on this bill. I also thank Senator MURRAY, the ranking member of the HELP Committee, for help and counsel on amendments.

Let us pause for a moment and consider the causes of the prescription opioid and heroin epidemic gripping our country. Understanding the causes will help us focus on the right solutions. Three distinct parties bear much of the blame for this public health crisis.

First, there is Big Pharma. In the mid-1990s, the seeds of this epidemic